SUBJECT: ORDINANCE NO. 1795, SERIES 2020 – AN EMERGENCY ORDINANCE EXTENDING TO AUGUST 30, 2020 THE REQUIREMENT TO WEAR FACE COVERINGS WITHIN THE CITY – 1ST AND FINAL READING – PUBLIC HEARING – Adoption as Emergency Ordinance

DATE: JUNE 23, 2020

PRESENTED BY: KATHLEEN KELLY, CITY ATTORNEY

SUMMARY:
In response to the COVID-19 pandemic on May 5, the City Council approved Ordinance No. 1793, Series 2020 requiring persons to wear face coverings in public places and outside when a six foot distance cannot be maintained. The ordinance does have specific exceptions for children and for those for whom it may be a health risk. On June 2, 2020, the City approved Ordinance No. 1794, Series 2020 extending such order to June 30, 2020.

The City’s ordinance aligns with similar rules from Boulder County and other regional municipalities. In anticipation of the Boulder County Board of Health extending its mask order, if the City Council would like to further extend its ordinance, it will need to approve an extension of Ordinance No. 1794, Series 2020. The attached ordinance will extend the mask requirement until August 30, 2020 as a draft proposal. City Council could also choose another date certain.

FISCAL IMPACT:
None.

RECOMMENDATION:
Approval of extension of Ordinance No. 1795, Series 2020 to August 30, 2020

ATTACHMENT(S):
1. Ordinance No. 1795, Series 2020
2. Ordinance No. 1794, Series 2020
3. Ordinance No. 1793, Series 2020
4. May 26 Boulder County Public Health Regulation Update
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STRATEGIC PLAN IMPACT:

- Financial Stewardship & Asset Management
- Reliable Core Services
- Vibrant Economic Climate
- Quality Programs & Amenities
- Engaged Community
- Healthy Workforce
- Supportive Technology
- Collaborative Regional Partner
WHEREAS, the Novel Coronavirus 2019 (COVID-19) Pandemic is a public health crisis that continues to cause widespread human and economic impacts within the City of Louisville; and

WHEREAS, on April 26, 2020, Colorado Governor Jared Polis issued Executive Order D2020-044, introducing the “Safer at Home” phase of slightly relaxed regulation, which permitted some non-critical businesses to open with certain restrictions beginning May 1, 2020; and

WHEREAS, in the Safer at Home order, Governor Polis provided that nothing in such order prevents a county or municipality from adopting more protective standards than those contained in the order, including but not limited to stay at home orders, mask wearing requirements in public, or additional protective measures and, if such local measures are adopted, they will become effective within the county or municipality without state approval; and

WHEREAS, the Centers for Disease Control and Prevention (the “CDC”) recommends the wearing of cloth face coverings in public settings where other social distancing measures are difficult to maintain, especially in areas of significant community-based transmission of COVID-19; and

WHEREAS, on May 2, 2020, Boulder County Public Health issued an order requiring facial coverings in public where social distancing cannot be maintained, which order became effective on May 9, 2020 and was to continue in effect until midnight on May 26, 2020; and

WHEREAS, on May 5, 2020, the City Council adopted Ordinance No. 1793, Series 2020, an Emergency Ordinance Requiring the Wearing of Face Coverings within the City, which ordinance became effective at 11:59 p.m. on May 7, 2020 and continued in effect until midnight on June 5, 2020; and

WHEREAS, on May 21, 2020, Boulder County Public Health extended its order requiring facial coverings to June 30, 2020, and on June 2, 2020, the City Council adopted Ordinance No. 1794, Series 2020, an Emergency Ordinance Extending to June 30, 2020 the Requirement to Wear Face Coverings within the City, which ordinance continues in effect until midnight on June 30, 2020; and

WHEREAS, because COVID-19 is still present in the City and surrounding areas, the City Council finds its Emergency Ordinance Requiring the Wearing of Face Coverings within the City should again be extended until August 30, 2020; and
WHEREAS, the City Council finds and declares it has the power and authority to adopt this ordinance pursuant to C.R.S. § 31-15-103 (concerning municipal police powers), C.R.S. § 31-15-401 (concerning municipal police powers), C.R.S. § 31-15-501 (concerning municipal authority to regulate businesses), Article XX of the Colorado Constitution (concerning municipal home rule), and the City of Louisville Home Rule Charter; and

WHEREAS, the City Council finds that an emergency exists because the preservation of public property, health, safety, and welfare requires the City to take immediate action to ensure the health of all City residents, public and private employees, business patrons, and to ensure recipients of government services are protected to the greatest extent possible from transmission of COVID-19 while engaging in commercial and governmental transactions within the City during the Pandemic.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF LOUISVILLE, COLORADO:

Section 1. Section 7 of Ordinance No. 1794, Series 2020, is hereby amended to read as follows (words to be deleted stricken; words to be added underlined):

Section 7. Effective Date This ordinance shall become effective at 11:59 p.m. on Thursday, May 7, 2020 and shall continue in effect until midnight on June 30, 2020 August 30, 2020, unless earlier terminated or extended.

Section 2. Except as amended by this Ordinance, all provisions of Ordinance No. 1793, Series 2020 and Ordinance No. 1794, Series 2020, shall continue in full force and effect in accordance with their terms.

Section 3. The City Council herewith finds, determines and declares that this ordinance is genuinely and urgently necessary for the immediate preservation of the public health, safety, and welfare because the COVID-19 Pandemic has presented an urgent need to ensure and provide for the promotion of health and the suppression of disease by preventing the spread of the virus within the City.

INTRODUCED, READ, PASSED AND ADOPTED AS AN EMERGENCY ORDINANCE BY TWO-THIRDS OF THE ENTIRE CITY COUNCIL, AND ORDERED PUBLISHED this 23rd day of June, 2020.

____________________
Ashley Stolzmann, Mayor
ATTEST:

______________________________
Meredyth Muth, City Clerk

APPROVED AS TO FORM:

______________________________
Kelly PC, City Attorney
ORDINANCE NO. 1794
SERIES 2020

AN EMERGENCY ORDINANCE EXTENDING TO JUNE 30, 2020 THE
REQUIREMENT TO WEAR FACE COVERINGS WITHIN THE CITY

WHEREAS, the Novel Coronavirus 2019 (COVID-19) Pandemic is a public health crisis that continues to cause widespread human and economic impacts within the City of Louisville; and

WHEREAS, on April 26, 2020, Colorado Governor Jared Polis issued Executive Order D2020-044, introducing the “Safer at Home” phase of slightly relaxed regulation, which permitted some non-critical businesses to open with certain restrictions beginning May 1, 2020; and

WHEREAS, in the Safer at Home order, Governor Polis provided that nothing in such order prevents a county or municipality from adopting more protective standards than those contained in the order, including but not limited to stay at home orders, mask wearing requirements in public, or additional protective measures and, if such local measures are adopted, they will become effective within the county or municipality without state approval; and

WHEREAS, the Centers for Disease Control and Prevention (the “CDC”) recommends the wearing of cloth face coverings in public settings where other social distancing measures are difficult to maintain, especially in areas of significant community-based transmission of COVID-19; and

WHEREAS, on May 2, 2020, Boulder County Public Health issued an order requiring facial coverings in public where social distancing cannot be maintained, which order became effective on May 9, 2020 and was to continue in effect until midnight on May 26, 2020; and

WHEREAS, on May 5, 2020, the City Council adopted Ordinance No. 1793, Series 2020, an Emergency Ordinance Requiring the Wearing of Face Coverings within the City, which ordinance become effective at 11:59 p.m. on May 7, 2020 and continues in effect until midnight on June 5, 2020; and

WHEREAS, on May 21, 2020, Boulder County Public Health extended its order requiring facial coverings to June 30, 2020, and the City Council finds its Emergency Ordinance Requiring the Wearing of Face Coverings within the City should likewise be extended until June 30, 2020; and

WHEREAS, the City Council finds and declares it has the power and authority to adopt this ordinance pursuant to C.R.S. § 31-15-103 (concerning municipal police powers), C.R.S. § 31-15-401 (concerning municipal police powers), C.R.S. § 31-15-501 (concerning municipal authority to regulate businesses), Article XX of the Colorado Constitution (concerning municipal home rule), and the City of Louisville Home Rule Charter; and
WHEREAS, the City Council finds that an emergency exists because the preservation of public property, health, safety, and welfare requires the City to take immediate action to ensure the health of all City residents, public and private employees, business patrons, and to ensure recipients of government services are protected to the greatest extent possible from transmission of COVID-19 while engaging in commercial and governmental transactions within the City during the Pandemic.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF LOUISVILLE, COLORADO:

Section 1. Section 7 of Ordinance No. 1793, Series 2020, is hereby amended to read as follows (words to be deleted stricken; words to be added underlined):

Section 7. Effective Date This ordinance shall become effective at 11:59 p.m. on Thursday, May 7, 2020 and shall continue in effect until midnight on June 30, 2020, unless earlier terminated or extended.

Section 2. Except as amended by this Ordinance, all provisions of Ordinance No. 1793, Series 2020, shall continue in full force and effect in accordance with their terms.

Section 3. The City Council herewith finds, determines and declares that this ordinance is genuinely and urgently necessary for the immediate preservation of the public health, safety, and welfare because the COVID-19 Pandemic has presented an urgent need to ensure and provide for the promotion of health and the suppression of disease by preventing the spread of the virus within the City.

INTRODUCED, READ, PASSED AND ADOPTED AS AN EMERGENCY ORDINANCE BY TWO-THIRDS OF THE ENTIRE CITY COUNCIL, AND ORDERED PUBLISHED this 2nd day of June, 2020.

Ashley Stolzmann, Mayor

ATTEST:

Meredyth Muth, City Clerk

APPROVED AS TO FORM:

Kelly PC, City Attorney
ORDINANCE NO. 1793
SERIES 2020

AN EMERGENCY ORDINANCE REQUIRING THE WEARING OF FACE COVERINGS WITHIN THE CITY.

WHEREAS, the City of Louisville (the “City”) is a home-rule city and municipal corporation duly organized and existing under and pursuant to Article XX of the Colorado Constitution and Charter of the City; and

WHEREAS, the Novel Coronavirus 2019 (COVID-19) Pandemic is causing widespread human and economic impacts to the City of Louisville; and

WHEREAS, on March 15, 2020, the Mayor of the City of Louisville, pursuant to Chapter 2.32 of the Louisville Municipal Code and C.R.S. § 24-33.5-709, executed a Declaration of Local Disaster Emergency in and for the City of Louisville (the “Mayor’s Declaration”); and

WHEREAS, by Resolution No. 27 adopted on March 16, 2020, the City Council continued in effect the Mayor’s Declaration until terminated by resolution of the City Council; and

WHEREAS, on March 25, 2020, Governor Jared Polis issued Executive Order D2020-017 (the “Statewide Stay-at-Home Order”) ordering Coloradans to stay in place through April 11, 2020 due to the presence of COVID-19 in the state, and which Statewide Stay-at-Home Order was extended by the Governor through April 26, 2020; and

WHEREAS, on April 24, 2020, Boulder County Public Health (“BCPH”) issued a Public Health Order Adopting and Extending State Stay-at-Home Orders (the “Boulder County Stay-at-Home Order”), which continued in effect the terms of the Statewide Stay-at-Home order for those persons residing in Boulder County until May 8, 2020; and

WHEREAS, in the Boulder County Stay-at-Home Order, BCPH found “the health conditions that led to the issuance of [the Statewide Stay-at-Home Order] have not abated in Boulder County”; and

WHEREAS, on April 26, 2020, Governor Polis issued Executive Order D2020-044, introducing the “Safer at Home” phase of slightly relaxed regulation, which permits some non-critical businesses to open with certain restrictions beginning May 1, 2020, and which regulation will become effective within the City of Louisville upon the expiration of the Boulder County Stay-at-Home Order; and

WHEREAS, in the Safer at Home order, Governor Polis provided that nothing in such order prevents a county or municipality from adopting more protective standards than those contained in the order, including but not limited to stay at home orders, mask wearing requirements in public, or additional protective measures and, if such local measures are adopted, they will
become effective within the county or municipality without state approval; and

WHEREAS, the Centers for Disease Control and Prevention (the “CDC”) recommends the wearing of cloth face coverings in public settings where other social distancing measures are difficult to maintain, especially in areas of significant community-based transmission of COVID-19; and

WHEREAS the CDC further recommends the use of simple cloth face coverings to slow the spread of COVID-19 and help people who may have the virus and do not know it from transmitting it to others; and

WHEREAS, the CDC has issued guidelines for cloth face coverings that include tutorials for both sewn cloth face coverings and making cloth face coverings out of common household textile items without sewing; and

WHEREAS, while the City Council encourages cloth face coverings meeting the CDC guidelines, “face covering” has been defined herein to increase flexibility for what may constitute a face covering and thus aid in compliance with the requirements of this Ordinance; and

WHEREAS, on April 22, 2020, the Colorado Department of Public Health and Environment (“CDPHE”) issued Public Health Order 20-26 requiring face coverings for employees of critical businesses and critical government functions through May 17, 2020; and

WHEREAS, the City of Louisville is a densely populated city within Boulder County, and the City Council finds that the wearing of face coverings by both employees and patrons of businesses and government facilities as set forth herein will best provide for the promotion of health and suppression of disease within the City; and

WHEREAS, the face coverings required by this Ordinance are not surgical masks or N-95 respirators, which are critical supplies that must continue to be reserved for healthcare workers and first responders, as recommended by current CDC guidance; and

WHEREAS, the CDC recommends face coverings not be worn by children under the age of two (2) years, the CDPHE has issued additional guidelines that face coverings not be worn by children under the age of three (3) years in childcare settings, and the American Academy of Pediatrics has issued further recommendations on the use of face coverings by children, all of which have been considered by the City Council and incorporated as set forth herein; and

WHEREAS, the City Council finds and declares it has the power and authority to adopt this ordinance pursuant to C.R.S. § 31-15-103 (concerning municipal police powers), C.R.S. § 31-15-401 (concerning municipal police powers), C.R.S. § 31-15-501 (concerning municipal authority to regulate businesses), Article XX of the Colorado Constitution (concerning municipal home rule), and the City of Louisville Home Rule Charter; and

Ordinance No. 1793, Series 2020
WHEREAS, the City Council finds that an emergency exists because the preservation of public property, health, safety, and welfare requires the City to take immediate action to ensure the health of all City residents, public and private employees, business patrons, and to ensure recipients of government services are protected to the greatest extent possible from transmission of COVID-19 while engaging in commercial and governmental transactions within the City during the Pandemic.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF LOUISVILLE, COLORADO:

Section 1. Definitions. For purposes of this Ordinance, the following words and phrases shall have the following meanings:

A. Face covering shall mean a uniform piece of cloth or other similar material that fits snugly but comfortably against the side of the face and covers the nose and mouth and remains affixed in place without the use of one’s hands.

B. Person shall mean and include a natural person, non-profit corporation, or a business association (however defined by the law).

C. Place of public accommodation means a place of business that is open to the public, including an office or other facility where government services may be accessed.

Section 2. Face coverings required. It shall be unlawful:

A. For any person to enter a place of public accommodation without wearing a face covering.

B. For any person who owns, or who is in responsible control of, a place of public accommodation to allow or permit to remain within such place of public accommodation any person who is not wearing a face covering.

C. For any person within Louisville, except as specifically exempted below, not to wear a face covering whenever they are outside their residence and unable to maintain, or when not maintaining, social distance of at least six (6) feet from any non-household members.

Section 3. Exceptions. Nothing herein shall require the wearing of face coverings by the following:

A. Children under the age of two (2) years, except in child care environments, where children under the age of three (3) years and children of any age while napping shall not be required to wear face coverings;

B. Any child aged twelve (12) years or younger for whom the only available face covering would pose a possible choking or strangulation hazard; any child aged twelve (12) years...
or younger that has difficulty breathing with a face covering or is unconscious, incapacitated, or otherwise unable to remove the face covering without assistance; or any child aged twelve (12) years or younger for whom wearing a face covering would increase the risk of getting exposed to the virus because they are touching their face more often;

C. Persons who have trouble breathing; a person who is unconscious, incapacitated, or is otherwise unable to remove the face covering without assistance; or persons for whom a face covering would cause impairment due to an existing health condition;

D. Persons working in a professional office who do not have any face-to-face interactions with the public; provided, however, if such office is located within a building containing one or more other offices or places of public accommodation, face coverings shall be worn when entering and exiting such building and may only be removed once within the professional office where such person works; and

E. Persons in restaurants that are permitted by state and county regulations to serve food for consumption on the premises, while such person in the act of eating or drinking; provided, however, that face coverings must be worn while entering and exiting the restaurant, while ordering, paying, or otherwise interacting with employees or other customers of the restaurant, and once the food and drink have been consumed.

F. First responders, including police officers, firefighters, and emergency medical technicians, who shall wear face coverings to the extent practicable except when use of a face covering would interfere with their ability to perform their respective duties or would prevent clear communications regarding enforcement actions or direction and when talking on the radio.

Section 4. Required Signage. All places of public accommodation shall display at each entrance a sign provided by the City advising all persons of the requirements of this Ordinance, and that it is unlawful to enter such place of public accommodation without a required face covering.

Section 5. Violations; Penalty. Any person charged with a violation of this Ordinance, upon conviction thereof, shall be subject to the General Penalty in Chapter 1.28 of the Louisville Municipal Code, which provides for incarceration for a period not to exceed three hundred sixty-four (364) days, a fine not to exceed two thousand six hundred and fifty dollars ($2,650.00), or both such fine and imprisonment. As provided in Section 1.28.010.B, each and every day during any portion of which any violation is committed, continued or permitted shall be a separate violation, and the violator shall be punished accordingly.

Section 6. Violations; License Suspension or Revocation. In addition to the penalties provided in Chapter 1.28 of the Louisville Municipal Code, a violation of this Ordinance may be cause for suspension or revocation of any license issued by the City following notice and hearing before the applicable licensing authority.
Section 7. Effective Date. This ordinance shall become effective at 11:59 p.m. on Thursday, May 7, 2020 and shall continue in effect until midnight on June 5, 2020, unless earlier terminated or extended.

Section 8. More Restrictive Requirements Control. To the extent any federal, state, or county regulations, orders, or laws are enacted that are more restrictive than the requirements of this Ordinance, the more restrictive shall control.

Section 9. Provisions Severable. If any portion of this ordinance is held to be invalid for any reason, such decision shall not affect the validity of the remaining portions of this ordinance. The City Council hereby declares that it would have passed this ordinance and each part hereof irrespective of the fact that any one part be declared invalid.

Section 10. The repeal or modification of any provision of the Municipal Code of the City of Louisville by this ordinance shall not release, extinguish, alter, modify, or change in whole or in part any penalty, forfeiture, or liability, either civil or criminal, which shall have been incurred under such provision, and each provision shall be treated and held as still remaining in force for the purpose of sustaining any and all proper actions, suits, proceedings, and prosecutions for the enforcement of the penalty, forfeiture, or liability, as well as for the purpose of sustaining any judgment, decree, or order which can or may be rendered, entered, or made in such actions, suits, proceedings, or prosecutions.

Section 11. All other ordinances or portions thereof inconsistent or conflicting with this ordinance or any portion hereof are hereby repealed to the extent of such inconsistency or conflict.

Section 12. The City Council herewith finds, determines and declares that this ordinance is genuinely and urgently necessary for the immediate preservation of the public health, safety, and welfare because the COVID-19 Pandemic has presented an urgent need to ensure and provide for the promotion of health and the suppression of disease by preventing the spread of the virus within the City.

INTRODUCED, READ, PASSED AND ADOPTED AS AN EMERGENCY ORDINANCE BY TWO-THIRDS OF THE ENTIRE CITY COUNCIL, AND ORDERED PUBLISHED this 5th day of May, 2020.

Ashley Stolzmann, Mayor

ATTEST:

Meredyth Muth, City Clerk
APPROVED AS TO FORM:

______________________________

Kelly PC, City Attorney
The purpose of this document is to provide weekly updates on Tuesday mornings for Boulder County Administrators. This will include new information from the last week that is important to share with this group.

Boulder County Public Health is working actively with the Colorado Department of Public Health & Environment (CDPHE), the Colorado Association of Local Public Health Officials (CALPHO) and our Front Range counties including:

- Adams
- Arapahoe
- Boulder
- Broomfield
- Denver
- Douglas
- Jefferson
- Larimer
- Weld

We have worked diligently to ensure that the approaches we are taking across the Front Range are aligned and consistent to the maximum extent possible. This is especially true for the Metro Denver Partnership for Health, a standing public health partnership that includes: Adams, Arapahoe, Boulder, Broomfield, Denver, Douglas and Jefferson Counties. Metro public health directors have partnered closely with CDPHE and the Governor’s Office to ensure coordinated efforts to limit and slow the spread of this disease.
New Information This Week

**Safer at Home**

The Colorado Department of Public Health & Environment Safer at Home website can be accessed here: [https://covid19.colorado.gov/safer-at-home](https://covid19.colorado.gov/safer-at-home)

Beginning on May 27, restaurants will be able to open for in-person dining at 50% capacity of the indoor posted occupancy code limit, but they cannot exceed 50 people, whichever is less. They are also encouraged to provide as much outdoor services as possible. Bars will remain closed. Establishments that do not serve food will be evaluated in June. Read the full restaurant guidance [here](https://covid19.colorado.gov/safer-at-home).

Children’s day camps and youth sports camps will open on Monday, June 1, 2020. Residential overnight camps will be closed in June. Decisions for July and August overnight camps will be made in mid-June. Children’s residential camps that choose to operate as day camps must work with the Colorado Department of Human Services and their local public health agency (LPHA) for approval. Day camps, including mobile, youth sports camps, and outdoor camps, must operate with restrictions and strong precautionary measures, as specified in the [guidance](https://covid19.colorado.gov/safer-at-home).

**Social Distancing and Face Covering**

The Boulder County Board of Health approved a face covering order extension on Thursday, May 21, 2020 that went into effect on Saturday, May 9, 2020 and remains in effect until May 26, 2020. This is the same order that is currently in effect and will expire this evening at 12:00 a.m. This action just extends the order until June 30, 2020.

BCPH surveyed businesses as well as did an in-person assessment of multiple businesses and found that although social distancing was not being maintained consistently, there was a very high percentage of people wearing face coverings which is good news. We will continue to monitor in the weeks to come for both social distancing and masking. Please continue to stress the importance of social distancing as it is the primary mechanism to slow the spread of the disease.

BCPH is also partnering with the Chambers to do joint messaging about the importance of social distancing and masking as we the Governor’s Office continues to slowly lift portions of the orders.

**Presentations and Public Information**

- You can track state level data daily here: [https://covid19.colorado.gov/data/case-data](https://covid19.colorado.gov/data/case-data)

Presentations this week:

- Longmont City Council

_A good [video](https://www.9news.com) from 9News on why it is important to stay home to prevent the spread of this disease._